

Message Text

CONFIDENTIAL

PAGE 01 ROME 09341 01 OF 02 071600Z
ACTION IO-14

INFO OCT-01 USIE-00 AGRE-00 AID-05 EB-07 COME-00
TRSE-00 EPG-02 AF-10 ARA-10 EA-07 EUR-12 NEA-10
OIC-02 ISO-00 IOE-00 OMB-01 SSO-00 CIAE-00 INR-07
NSAE-00 INRE-00 IGA-02 SP-02 /092 W
-----071620Z 099606 /45

O 071415Z JUN 77
FM AMEMBASSY ROME
TO SECSTATE WASHDC IMMEDIATE 5123

C O N F I D E N T I A L SECTION 1 OF 2 ROME 9341

FODAG

E.O. 11652: GDS
TAGS: FAO, OCON, EAGR
SUBJECT: 71ST FAO COUNCIL: TECHNICAL COOPERATION PROGRAM

SUMMARY: DISCUSSIONS COVERING TECHNICAL COOPERATION PROGRAM (TCP) IN PLENARY BY G-77, IN CORRIDOR AND WITH DIRECTOR GENERAL AND GENEVA GROUP (ROME) LEADS USDEL TO CONCLUDE TCP CANNOT BE HALTED IN 1977-78. THERE DOES APPEAR TO BE SOME HOPE FOR EVALUATION IN 1978 WHICH CAN AFFECT EXISTENCE, SIZE AND SCOPE TCP IN 1980-81. INSTRUCTIONS REQUESTED IN TIME FOR GENEVA GROUP (ROME) CONSULTATION THURSDAY A.M., JUNE 9.

1. DISCUSSIONS TO DATE CONCERNING TCP CONTINUATION REVEAL NO HOPE THAT THIS PROGRAM CAN SUCCESSFULLY BE BROUGHT TO AN END IN 1978-79. DIRECTOR GENERAL HAS LDC TROOPS LINED UP AND MOST DEVELOPED COUNTRIES ARE UNWILLING TAKE STRONG STAND.

2. SAOUMA STATEMENT ON TCP WAS FIRM. HE STATED IT WOULD NOT BE RIGHT FOR HIM TO PROPOSE A LARGE TCP INCREASE AT A TIME WHEN ONLY A FEW PROJECTS HAD BEEN COMPLETED.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ROME 09341 01 OF 02 071600Z

HE DREW ATTENTION TO NEW MEMBERS JOINING ORGANIZATION AND EXPRESSED THEIR NEED FOR IMMEDIATE, SHORT-TERM ASSISTANCE IN THE NEXT BIENNIAL. HE ALSO NOTED THAT WHILE TCP COMMITMENT WAS CURRENTLY \$1 MILLION PER MONTH, HE WOULD BE WORKING ON A MORE ESTABLISHED RHYTHM. HE SPOKE OF A "PROPER EVALUATION" WHICH HE PROPOSED TO MAKE OF "THIS FIRST PHASE".

3. COMMENTS ALSO WERE INCLUDED IN DIRECTOR GENERAL'S STATEMENT WHICH WERE DESIGNED TO RESPOND TO OUR EARLIER APPROACHES TO DIRECTOR GENERAL AND ADG WEST. HE SAID A HIGHER AMOUNT MIGHT BE JUSTIFIED FOR EMERGENCIES IN NEXT BIENNIAL AND A GREATER PART OF THE RESOURCES SHOULD CONTINUE TO BE USED FOR QUICK ACTION PROJECTS, WHICH FAO IS PECULIARLY EQUIPPED TO PROVIDE WITHOUT DUPLICATION OF OR HARM TO UNDP OR OTHER ACTIVITIES. HE STATED HIS FIRM INTENTION TO USE TCP TO FILL GAPS AND STIMULATE THE FLOW OF INVESTMENT AND AID FROM FINANCING INSTITUTIONS AND OTHER SOURCES. HE PROMISED FULL CONSULTATION WITH MEMBER NATIONS AND FAO AND UNDP RESIDENT REPRESENTATIVES AT COUNTRY LEVEL.

4. DIRECTOR GENERAL'S STATEMENT WAS FOLLOWED BY LENGTHY COMMENTS OF G-77 WHICH GAVE FULL SUPPORT TO TCP CONTINUATION.

5. AFTER HEARING ABOVE STATEMENTS AND TAKING INFORMAL SOUNDINGS, USDEL INFORMED GENEVA GROUP (ROME) FORMALLY THAT WE WERE NOT IN POSITION TO SUPPORT TCP BUT HAD TAKEN CAREFUL NOTE OF WHERE MATTERS NOW STOOD AND CONCLUDED THAT WE WERE IN A NO-WIN SITUATION. WE SAID THAT WHILE WE HAD NO INSTRUCTIONS TO PROPOSE A COMPROMISE SOLUTION, WE HAD NOTED DIRECTOR GENERAL'S COMMENT ON EVALUATION AND QUESTIONED WHETHER WE COULD USE THIS COMMENT TO INFLUENCE DECISIONS ON THE

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ROME 09341 01 OF 02 071600Z

EXISTENCE, SIZE AND SCOPE OF THE TCP IN 1980-81.

6. SPECIFICALLY WE SUGGESTED AN EVALUATION BY GOVERNMENTS OF (A) WHETHER THE DIRECTOR GENERAL HAS OBSERVED OBJECTIVES AND CRITERIA ESTABLISHED BY THE 69TH FAO COUNCIL; (B) THE EFFECTIVENESS AND EFFICIENCY OF PROJECTS UNDERTAKEN AND; (C) WHETHER THE TCP DUPLICATED OR OVERLAPPED ACTIVITIES FUNDED IN OTHER WAYS. WE SUGGESTED THAT SUCH AN EVALUATION BE CONCLUDED IN TIME FOR CONSIDERATION BY THE 74TH FAO COUNCIL IN NOVEMBER 1978 IN ORDER THAT IT MIGHT AFFECT DECISIONS CONCERNING FAO PLANNING FOR 1980-81. WE EMPHASIZED IN CONCLUSION THAT WE WERE NOT PREPARED TO SUPPORT SUCH A PROPOSAL OURSELVES AT THIS STAGE AND WERE UNCERTAIN WHETHER IT WOULD BE ACCEPTED BY THE DIRECTOR GENERAL.

7. GENEVA GROUP (ROME) MEMBER VIEWS WERE VARIED BUT THERE SEEMED TO BE THREE CONCLUSIONS: (A) WE CANNOT

FORCE THE END OF THE TCP NOW; (B) ANY ATTEMPT TO DO SO WOULD RESULT IN A HARSH CONFRONTATION HERE AND AT THE NOVEMBER CONFERENCE, AND ; (C) AN EVALUATION MIGHT BE USEFUL IN AFFECTING ITS EXISTENCE, SIZE AND SCOPE IN 1980-81. BY LAYING UNDUE STRESS ON NEED TO AVOID CONFRONTATION DIRECTOR GENERAL, CANADA AND UK WERE SOMEWHAT UNHELPFUL. BOTH AGREED ON USEFULNESS OF EVALUATION PROCEDURE BUT, AT LEAST IN INITIAL COMMENTS, WERE INCLINED LET DIRECTOR GENERAL HAVE MAJOR HAND IN EXERCISE. ALTHOUGH NOT CERTAIN IT WOULD BE ACCEPTED, MOST DELEGATIONS (SWITZERLAND, FRG, ITALY, FRANCE, SWEDEN, NETHERLANDS AND JAPAN) FAVORED EVALUATION BY SOME NEUTRAL BODY AND SEVERAL QUESTIONED WHETHER TASK COULD BE ENTRUSTED TO THE JOINT INSPECTION UNIT. FRANCE MENTIONED EVALUATION BY ECONOMIC AND SOCIAL AFFAIRS DEPARTMENT OF THE UN.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 ROME 09341 02 OF 02 071516Z

ACTION IO-14

INFO OCT-01 USIE-00 AGRE-00 AID-05 EB-07 COME-00
TRSE-00 EPG-02 AF-10 ARA-10 EA-07 EUR-12 NEA-10
OIC-02 ISO-00 IOE-00 OMB-01 SSO-00 CIAE-00 INR-07
NSAE-00 INRE-00 IGA-02 SP-02 /092 W
-----071621Z 099131 /45

O 071415Z JUN 77
FM AMEMBASSY ROME
TO SECSTATE WASHDC IMMEDIATE 5124

C O N F I D E N T I A L SECTION 2 OF 2 ROME 9341

FODAG

8. SOME DELEGATIONS WISHED EVALUATION BEFORE FORTHCOMING CONFERENCE (NOVEMBER 1977) BUT MOST MEMBERS THOUGHT THIS WAS NOT PRACTICAL. SWEDEN THOUGHT WE MIGHT DIRECT CONFERENCE "REVIEW OF FIELD PROGRAMS" TOWARDS REVIEW OF INITIAL IMPLEMENTATION OF TCP AND LET WHATEVER EVALUATION PROCEDURE WE DECIDE ON FOLLOW UP ON THAT INITIAL REVIEW.

9. SEVERAL DELEGATIONS (NETHERLANDS, UK AND SWITZERLAND) HAVE NO REAL PROBLEM WITH TCP IN REGULAR BUDGET PROVIDED THERE WAS NO DUPLICATION OF UNDP ACTIVITIES. DUTCH THOUGHT IT LOGICAL FOR DIRECTOR GENERAL TO

HAVE "SOME HAND-OUT MONEY".

10. WITH REGARD TCP, GENEVA GROUP MEMBERS AGREED CONSULT CAPITALS AND RECONVENE 8:30 A.M. THURSDAY, JUNE 9. THERE SEEMED BE GENERAL CONSENSUS THAT: (A) EVALUATION CANNOT BE LEFT SOLELY TO DIRECTOR GENERAL IF OBJECTIVITY IS DESIRED; (B) THERE WOULD BE EXTREME DIFFICULTY IN SELECTING A REPRESENTATIVE GROUP OF GOVERNMENTS TO DO THE EVALUATION; (C) THERE COULD BE MERIT IN ALLOWING THE DIRECTOR GENERAL SOME CONFIDENTIAL

CONFIDENTIAL

PAGE 02 ROME 09341 02 OF 02 071516Z

HAND IN LOOKING AT ACTIVITY WHICH HE IS INTENSELY PROUD OF AND IS MAKING SERIOUS EFFORTS TO MAKE SUCCESSFUL AND; (D) EVALUATION MUST BE CONDUCTED FOR COUNCIL AND SUBMITTED TO IT, NOT DIRECTOR GENERAL.

11. APART FROM TCP, THERE WAS GENERAL CONSENSUS ON OPPOSING SUSPENSE ACCOUNT MONEY TO ESTABLISH A POST-HARVEST LOSSES FUND. FRANCE SPOKE OF SEEKING A RECUTION IN THE BUDGET AND, TOWARDS THIS PURPOSE, WANTED TO KEEP TCP AT \$18.5 MILLION IN 1978-79. JAPAN ALSO WANTED RETAIN TCP AT \$18.5 MILLION. ACTION REQUESTED: TAKING INTO ACCOUNT THE LIKELIHOOD OF FRUITLESS CONFRONTATION AND THE FACT THAT WE WILL HAVE LITTLE GENEVA GROUP SUPPORT FOR A SHOWDOWN ON THE TCP FOR 1978-79, USDEL RECOMMENDS WE BE AUTHORIZED TO EXPRESS SUPPORT FOR CONTINUATION OF TCP THROUGH 1978-79 AT A LEVEL OF \$18.5 MILLION, PROVIDED WE CAN OBTAIN DIRECTOR GENERAL'S CONCURRENCE ON ADQUATE EVALUATION IN 1978. WE WOULD MAINTAIN THAT ADQUATE EVALUATION WOULD REQUIRE OUTSIDE EXPERTS (PREFERABLY) OR OUTSIDE EXPERTS WORKING CLOSELY WITH EVALUATION SERVICE OF FAO. WE WOULD EXPECT THAT THE EXPERTS WOULD BE APPOINTED BY THE DIRECTOR GENERAL BUT SELECTED IN CONSULTATION BETWEEN GOVERNMENTS AND SAOUAMA. THE EVALUATION REPORT ITSELF WOULD BE DIRECTED TO THE COUNCIL (THROUGH THE DIRECTOR GENERAL IF INSISTED UPON). WE WOULD INSIST THAT THE PURPOSES OF EVALUATION, I.E. (A), (B), AND (C) IN PARA 6 ABOVE BE ADOPTED. WE WOULD CLEARLY INDICATED THAT THE U.S. DOES NOT SUPPORT THE TCP AS A PERMANENT FEATURE OF FAO ASSESSED BUDGETS BUT WOULD RESERVE OUR POSITION ON THE EXISTENCE, SIZE, SCOPE AND FUNDING OF THE TCP FOR THE 1980-81 BIENNIAL, PENDING THE EVALUATION REPORT. OUR SUPPORT OF THE PROGRAM FOR 1980-81 WOULD ALSO DEPEND ON PROSPECTS FOR EXTRA-BUDGETARY FUNDING TO CARRY ON SUSTAINED TECHNICAL ASSISTANCE ACTIVITIES

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 ROME 09341 02 OF 02 071516Z

OUTSIDE OF THE ASSESSED BUDGET. (IN THIS CONNECTION IT SHOULD BE NOTED THAT UNDP FUNDING OF FAO TECHNICAL ASSISTANCE HAS FALLEN FROM \$120 MILLION IN 1975 TO ABOUT \$90 MILLION IN 1977. IT IS UNLIKELY THAT UNDP FUNDING WILL RETURN TO THE 1975 LEVEL IN REAL TERMS DURING 1978 AND 1979. THUS THERE IS A RATIONALE FOR CONTINUING TCP IN 1978 AND 1979 AS A GAP-FILLING EXERCISE THAT MAY NOT HAVE TO BE REPEATED IN 1980-81 IF UNDP FUNDING LEVELS AND RESPONSE TIMES IMPROVE.)

12. SHORT OF OBTAINING GENEVA GROUP CONCURRENCE ON ABOVE AND ARRANGING DEAL SUBSTANTIALLY ALONG THESE LINES WITH DIRECTOR GENERAL, WE WOULD PROPOSE TO OPPOSE TCP AS CURRENTLY INSTRUCTED AND RESERVE OUR POSITION ON OVERALL BUDGET LEVEL UNTIL CONFERENCE. IN THIS REGARD, POSITION PAPERS BROUGHT ROME CONTAIN INCORRECT PARA 5 UNDER ITEM 16.

13. WE HAVE CORRECT TEXT AS DRAFTED IO/AGR, AND AGREED TO IN INTERGOVERNMENTAL WORKING GROUP, AND HAVE SUBSTITUTED IT FOR INCORRECT TEXT.GARDNER

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: MEETINGS, TECHNOLOGICAL EXCHANGES, INTERGOVERNMENTAL COOPERATION, FOREIGN ASSISTANCE, FOODS, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Sent Date: 07-Jun-1977 12:00:00 am
Decapton Date: 01-Jan-1960 12:00:00 am
Decapton Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977ROME09341
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770202-0885
Format: TEL
From: ROME
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770683/aaaacuin.tel
Line Count: 249
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 8790bf83-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 17-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2247669
Secure: OPEN
Status: NATIVE
Subject: 71ST FAO COUNCIL: TECHNICAL COOPERATION PROGRAM SUMMARY: DISCUSSIONS COVERING TECHNICAL COOPERATION PROGRAM (TCP) IN PLENARY BY G-77, IN CORRIDOR AND
TAGS: OCON, EAGR, FAO
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/8790bf83-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

